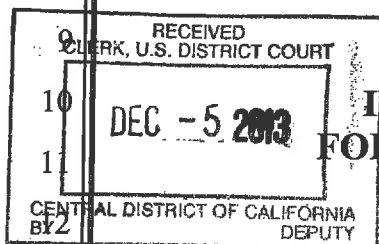
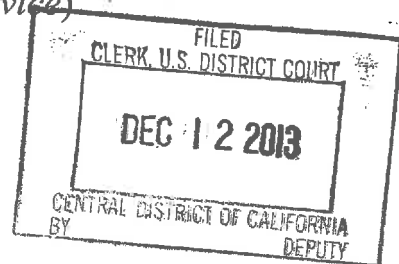


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IN THE UNITED STATES DISTRICT COURT
FOR THE CENTRAL DISTRICT OF CALIFORNIA
WESTERN DIVISION

13 UNITED STATES OF AMERICA *ex rel.*
14 [UNDER SEAL],

15 Plaintiff,

16 v.

17 [UNDER SEAL],

18 Defendant.

19 **CV13-09173** FMO
20 Case No. (SSX)
21 **FILED UNDER SEAL**

22 Pursuant to 31 U.S.C. § 3729
23 (False Claims Act)

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FALSE CLAIM ACT *QUI TAM* COMPLAINT UNDER SEAL

CASE No.

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5 **IN THE UNITED STATES DISTRICT COURT**
6 **FOR THE CENTRAL DISTRICT OF CALIFORNIA**
7 **WESTERN DIVISION**

8 UNITED STATES OF AMERICA *ex rel.*)
9 KEVIN CODY)
10 MUGE CODY)
11 42318 Iron Bit Place)
12 Chantilly, Virginia 20152,)

13 Plaintiff,)

14 v.)

15 MANTECH INTERNATIONAL)
16 CORPORATION,)

17 12015 Lee Jackson Highway)
18 Fairfax, Virginia 22033)

19 **Serve: Registered Agent:**)

20 C T Corporation System)
21 818 West Seventh Street)
22 2nd Floor)
23 Los Angeles, California 90017)
24)

Case No. _____
FILED UNDER SEAL

Pursuant to 31 U.S.C. § 3729
(False Claims Act)

Introduction

1
2 1. Qui tam relators Kevin and Muge Cody, by and through their attorneys,
3 individually and on behalf of the United States of America, file this complaint against
4 ManTech International Corporation to recover damages, penalties, and attorneys' fees
5 for violations of the federal False Claims Act, 31 U.S.C. §§ 3729 *et seq.*
6

7
8 2. ManTech is a leading government contractor that specializes in
9 providing technological services to the United States government.
10

11 3. Since being founded in 1968, ManTech has grown to become one of the
12 U.S. military's leading providers for operational support in southwest Asia, most
13 notably in Iraq during Operation Iraqi Freedom, and in Afghanistan during Operation
14 Enduring Freedom.
15

16 4. ManTech's largest contract involves the Mine Resistant Ambush
17 Protected family of vehicles (MRAP).
18

19 5. On September 11, 2012, following a GAO Protest Decision in which
20 ManTech was the non-moving party, ManTech was awarded Contract W56HZV-12-
21 C-0127 (MRAP CLSS contract or the contract), valued at \$618 million for the first
22 14 months of the contract.
23

24 6. The total contract value is \$2.85 billion over five years, if all options are
25 exercised.
26
27
28

1 7. Under the MRAP CLSS contract, ManTech was required to provide
2 vehicle support maintenance for over 15,000 MRAP vehicles in Afghanistan and
3 Kuwait.
4

5 8. In order to accomplish this task, ManTech was required to (1) provide
6 deployment and operations support for more than 1,000 employees throughout
7 Afghanistan and Kuwait; (2) provide field level maintenance for the MRAP vehicles;
8 (3) provide sustainment level maintenance for the MRAP vehicles; (4) provide battle
9 damage assessment and repair services; and (5) provide repair part supplies and
10 management of those supplies in Afghanistan and Kuwait.
11

12 9. ManTech has two operating business groups, one of which is the
13 Technical Services Group (TSG).
14

15 10. The Global Contingency Operations division (GCO) is a subdivision
16 within the TSG Systems Sustainment and Integrated Logistics (SSILOG) Business
17 Unit (BU).
18

19 11. During the proposal phase of the contract, Relator Kevin Cody served at
20 ManTech as the Business Unit (BU) President and General Manager (GM) for the
21 TSG SSILOG Business Unit.
22

23 12. The SSILOG BU is one of four business units within TSG.
24

25 13. Kevin Cody's wife, co-Relator Muge Cody, worked within the GCO as
26 the Vice President for Ground Systems Operations.
27
28

1 14. In executing their work-related responsibilities, both Kevin and Muge
2 Cody discovered defective pricing in the contract which led to substantial violations
3 by ManTech of the False Claims Act, 31 U.S.C. §§ 3729 *et seq.*
4

5 15. Because Kevin and Muge Cody's discovered and protested ManTech's
6 fraudulent conduct in violation of 31 U.S.C. §§ 3729 *et seq.*, ManTech subjected both
7 Kevin and Muge Cody to a series of retaliatory acts in violation of 31 U.S.C. §§
8 3730(h).
9

10 16. ManTech's GCO Division, within the TSG, falsely manipulated the
11 Fringe Rates for the MRAP CLSS proposal submitted by ManTech in September
12 2011, and subsequently revised pursuant to numerous Evaluation Notice Discussions
13 (ENDs) with the U.S. government, in order to win the resultant contract.
14

15 17. ManTech knowingly and falsely depressed their Fringe Rate from an
16 expected 60% to 47% as a part of ManTech's Price to Win (PTW) strategy for the
17 MRAP CLSS contract.
18

19 18. ManTech developed this strategy to lower its labor rates for professional
20 services and reduce its fringe costs by over \$12 million in order to win the new
21 contract, by not including all of the Hazardous and Isolation (Haz/Iso) pay as planned
22 Fringe expenses.
23

24 19. After the award of the MRAP CLSS contract, ManTech knowingly and
25 falsely reported the intentionally depressed Fringe Rate overages, pursuant to the
26
27
28

1 actual costs incurred on the contracts, as unplanned increases in the Fringe rates via
2 Variance Rate Revenue charges, which the U.S. Government paid.

3
4 20. For just two months, December 2012 and February 2013, the total
5 Variance Revenue charges falsely billed to the government were \$3,180,632.63.

6
7 21. All of these costs and more should have been included by ManTech in
8 the original proposal and the resultant MRAP CLSS contract.

9
10 22. During the period of January 2013 through September 2013, ManTech
11 knowingly made several false statements and submitted nine (9) fraudulent invoices
12 or false claims totally about \$6 million, in order to inappropriately recover indirect
13 cost shortfalls, due to its earlier fraudulent underpricing on the MRAP CLSS
14 proposal to win the contract award.

15
16 23. In connection with the filing of this original Complaint, the Relators
17 have furnished the United States with substantially all material evidence and
18 information in the Relators' possession.
19

20
21 **Jurisdiction and Venue**

22 24. This Court has subject matter jurisdiction over this action under 31
23 U.S.C. §§ 3730 and 3732.

24
25 25. This Court has personal jurisdiction over ManTech pursuant to 31
26 U.S.C. § 3732 (a) because ManTech transacts business in this judicial district.
27
28

Parties

32. As part of their professional responsibilities, both Kevin and Muge Cody are responsible for signing off on all finalized cost proposal details for the contract, and thus have intimate knowledge of the fraudulent underbid of the contract.

CASE No. _____

1 to obtain a cost-reimbursement contract must disclose all cost and pricing
2 information in their proposals for review by U.S. Government source selection
3 personnel.
4

5 41. The disclosures are required to be consistent with the Forward Pricing
6 Rate Agreement (FRPA), and must include the cost and pricing information for the
7 FRPA.
8

9 42. This specifically includes any build-up information for all direct labor
10 costs, other direct costs, and indirect costs, including but not limited to General and
11 Administrative (G&A) and Fringe Expenses (GCO Fringe or Fringe rates).
12

13 43. A Fringe Rate is typically described as a percentage, and consists of the
14 cost of an employee's benefits, divided by his/her wages.
15

16 44. Fringe Benefits (i.e., the numerator) include the cost of paid vacation,
17 holidays, and sick days.
18

19 45. In addition, Fringe Benefits include the annual costs of the following
20 benefits: health (medical, dental, and vision) insurance; life insurance; and disability
21 insurance.
22

23 46. Hazardous and Isolation pay (Haz/Iso), when provided for working in a
24 hazardous location such as Afghanistan, is typically applied to the Direct Labor or
25 Other Direct Cost (ODC), not the Fringe Benefits.
26
27
28

1 47. It is the policy of ManTech, pursuant to its Cost Accounting Standards
2 (CAS) Disclosure Statements, to apply Haz/Iso pay to direct labor costs, not to Fringe
3 Benefits.
4

5 48. ManTech failed to abide by the requirements of FAR 30.201-3 *et seq.*,
6 by improperly depressing its final bid price by approximately \$12 million.
7

8 49. In the September 2011 MRAP CLSS proposal, ManTech falsely
9 depressed its bid by knowingly allocating funds for only the first 40 hours of Haz/Iso
10 pay, not the full 84 hours of Haz/Iso pay to which each employee working in
11 Afghanistan under the MRAP contract was then entitled under the CLSS bridge
12 contract.
13
14

15 50. ManTech falsely underfunded the incumbent employee compensation by
16 adopting an average Direct Labor (DL) rate for the bridge contract and applying this
17 forward to the competitive proposal.
18

19 51. ManTech did this knowing the bid proposal contained a Haz/Iso
20 calculation changed from all hours worked for the 84 hour-work week, to only 40
21 hours of funded compensation per week.
22

23 52. This fraudulent cost depression permitted ManTech to lower its cost
24 within the Global Contingency Operations Cost Segment.
25
26
27
28

1 53. ManTech had full knowledge that it planned to actually pay each of its
2 employees working in Afghanistan Haz/Iso pay on all 84 hours worked within a one
3 week period.
4

5 54. Thus, ManTech falsely understated its planned Fringe Rate by 44 hours
6 of Haz/Iso pay for each weekly period for each of the thousand-plus employees it
7 planned to perform services in Afghanistan for the period of the MRAP CLSS
8 contract.
9

10 55. In disclosing cost and pricing information that deliberately understated
11 the value of incumbent compensation, ManTech knowingly violated the provisions of
12 FAR 30.201-3 *et seq.*
13

14 **ManTech's Price to Win Strategy (PTW) caused its executives to keep the**
15 **deflated Fringe Rate during the proposal period.**
16

17 56. As evidenced by its Price to Win (PTW) Workbook, ManTech
18 executives believed ManTech would significantly increase its chance of winning the
19 MRAP contract by lowering the final bid price by \$12 million.
20

21 57. ManTech's Price to Win strategy reduced ManTech's Fringe expense
22 from \$37 million to \$25 million, while simultaneously allowing it to artificially lower
23 its billing rate for its professional services.
24

25 58. ManTech's PTW strategy drove ManTech's executive to develop a new
26 cost segment titled Global Contingency Operations (GCO), per ManTech's PTW
27 Workbook, CLSS-PTW Model, July 28, 2011, in order to offer lower rate structures
28

1 to reduce ManTech's cost and increase its probability of winning the MRAP CLSS
2 contract.

3
4 59. Following the September 2011 submission of ManTech's proposal, the
5 U.S. Army Tank-Automotive and Armaments Command (TACOM) began asking
6 ManTech to clarify the cost and information data used to calculate the September
7 2011 proposal via a series of Evaluation Notice Discussions (ENDs).
8

9
10 60. Concerned that the ENDs would result in ManTech being forced to raise
11 its labor rates to accommodate lost compensation generally derived from Haz/Iso
12 uplifts on the full 84 hours on the September 2011 proposal, ManTech reduced the
13 DL employee rates, driving down compensation on the pre-existing MRAP CLSS
14 bridge contract.
15

16
17 61. In doing so, ManTech hoped to avoid a noticeable discrepancy in total
18 employee compensation requested by TACOM between the September 2011
19 proposal and the current CLSS bridge contract.
20

21 62. ManTech was able to keep the false \$12 million price "reduction" as
22 part of its PTW strategy, and continued to misrepresent the expected performance
23 costs under the September 2011 proposal.
24
25
26
27
28

1 **In approximately March 2012, Kevin Cody discovered, and reported, the**
2 **discrepancy in the Fringe Rate; but ManTech executives dismissed his report**
3 **and did nothing to change the \$12 million understatement; Muge Cody raised**
4 **similar concerns and ManTech dismissed her concerns.**

5 63. In February 2012, TACOM expressed concern that ManTech's
6 September 2011 proposal would be insufficient to retain a loyal workforce to execute
7 the MRAP contract.

8 64. To ensure workforce loyalty, ManTech first elected to add additional
9 labor premiums of \$1,500 per person per month to its September 2011 bid.

10 65. As part of the executive team responsible for ensuring workforce
11 retention, Kevin Cody was asked to develop an internal pricing strategy to fully fund
12 the added premium labor costs.

13 66. ManTech Business Operations, under Bonnie Cook, included the
14 premium labor costs into the GCO fringe cost segment instead of including it into the
15 Direct Labor (DL) Category.

16 67. Upon adding the premium labor costs into the GCO Fringe cost segment
17 instead of the DL labor category, Kevin Cody discovered that ManTech had
18 incorrectly calculated the GCO Fringe Rate.

19 68. He did not immediately understand how this had occurred.

20 69. After further review, Kevin Cody brought the issue to Jim Maguire, the
21 Vice-President of Finance Operation and TSG Compliance; Bonnie Cook, the Senior
22
23
24
25
26
27
28

1 Vice-President; Chris Williamson, one of Jim Maguire's direct reports; and C.W.
2 Etzler, the Vice-President of Corporate Pricing.

3
4 70. These executives dismissed Kevin Cody's concerns, and ManTech did
5 nothing to change the \$12 million understatement in its September 2011 proposal.

6
7 71. On March 26, 2012, Kevin Cody again raised the issue of the GCO
8 Fringe miscalculation to several ManTech executives.

9
10 72. Between March 6, 2012 and March 26, 2012, Kevin Cody calculated
11 that the September 2011 bid proposal did not include the required funds to fully fund
12 the Haz/Iso pay uplift for all 84 hours.

13
14 73. Despite Kevin Cody's objections that ManTech had underfunded the
15 GCO Fringe Rate, ManTech executives continued the underfunding to ensure that
16 ManTech had a competitive PTW.

17
18 74. During the same time period, Muge Cody expressed similar concerns to
19 her managers about ManTech's underfunding of the GCO G&A rate, particular to the
20 PMO staffing.

21
22 75. In order to ensure a competitive PTW, ManTech spent the following
23 month reducing the DL costs to be included in the final bid.

24
25 76. Notwithstanding Kevin Cody's March 26, 2012 calculation that the
26 GCO Fringe Rate had been underfunded, ManTech elected to send the final cost and
27 technical volumes to the U.S. Army on April 24, 2012.
28

1 77. When it submitted the final proposal, ManTech knew that the GCO
2 Fringe Costs were underfunded, as only \$25,939,636 of the roughly \$37 million
3 required to fully fund the 84 hours of Haz/Iso pay was requested.
4

5 78. To make up the underfunding, ManTech eventually began accumulating,
6 and then subsequently billing the Government for, so-called Variance Revenue Rate
7 charges as ManTech executed a “true-up” of costs.
8

9 **ManTech knowingly and falsely reported GCO Fringe Rate deficits as Variance**
10 **Rate Revenue charges.**

11 79. ManTech falsely used lowered GCO Fringe Revenue Rates to help them
12 win the MRAP CLSS contract.
13

14 80. After contract award, ManTech reported the higher Fringe expenses as
15 Variance Rate expenses.
16

17 81. Variance Rate charges are common, as operating costs can legitimately
18 fluctuate for many reasons, such as increases in health care cost, disability insurance
19 costs, and other factors.
20

21 82. In order to recoup the 44 hours of Haz/Iso pay that ManTech
22 deliberately excluded from its final proposal in April 2012, ManTech began billing
23 the U.S. Government for the Haz/Iso pay as “Variance Rate” charges, even though
24 the charges were predicted and expected by ManTech and did not result from any
25 kind of legitimate fluctuation in operating costs.
26
27
28

1 83. From November 5, 2012, through December 31, 2012, ManTech's GCO
2 division expended an unbudgeted amount of \$934,785.11 for its Fringe Rate.

3 84. The \$934,785.11 was unbudgeted in the GCO Fringe Rate because
4 ManTech deliberately requested less than the full 84 hours of Haz/Iso pay that
5 ManTech intended to pay, and did pay, to each incumbent employee working in
6 Afghanistan under the MRAP contract, in accordance with ManTech's cost proposal.
7

8 85. To make-up for this deficit, ManTech charged the U.S. Government for
9 the 44 unbudgeted hours per employee per pay period in the GCO Fringe costs as
10 Variance Revenue in the amount of \$934,785.11 during 2012 for the CPFF portion of
11 the contract.
12

13 86. ManTech has continued billing the U.S. Government for Variance
14 Revenue from January 1, 2013 to present for these predicted and expected GCO
15 Fringe costs.
16

17 87. All of the GCO Fringe costs billed by ManTech as Variance Revenue on
18 the MRAP CLSS contract have been falsely billed as unplanned allowable Variance
19 Revenue.
20

21 88. All planned Fringe expenses should be fully disclosed to the U.S.
22 Government in the Forward Pricing Rate proposal and in the contractor's proposal for
23 all cost-reimbursement and time-and-material contracts.
24
25
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28

1 89. Failure to fully disclose current, accurate, and complete cost and price
2 information in a cost-reimbursement and time-and-materials (T&M) contract is a
3 basis for fraud and is defective pricing in U.S. Federal government contracts,
4 pursuant to the Truth in Negotiations Act (TINA).
5

6 **In 2013, ManTech knowingly made several false statements and submitted nine**
7 **fraudulent invoices or false claims totaling about \$6 million, in order to**
8 **inappropriately recover indirect cost shortfalls, due to its earlier fraudulent**
9 **underpricing on the MRAP CLSS proposal.**

10 90. From January 2013 through September 2013, ManTech knowingly made
11 several false statements and submitted nine (9) fraudulent monthly invoices or false
12 claims to the U.S. Army, totaling about \$6 million, in order to inappropriately
13 recover indirect cost shortfalls, due to its fraudulent underpricing on the MRAP
14 CLSS proposal to win the contract award.
15

16 91. In a letter to TACOM dated July 23, 2013, ManTech falsely stated to the
17 U.S. Government, "It is not ManTech's intention to change our DCAA approved
18 billing rates at this time."
19

20 92. ManTech made another false statement in a letter to the U.S. Army
21 dated August 9, 2013, when it stated, "The indirect rates used are the DCAA
22 provisional approved rates with an applied indirect rate variance estimate."
23

24 93. These statements are false because ManTech's internal emails show that
25 during the June 2013 to July 2013 period, ManTech was preparing to submit a new
26 rate proposal to DCAA for a new Forward Pricing Rate Agreement (FPRA).
27
28

1 94. In fact, ManTech submitted the proposed new FPRA rates to DCAA in
2 early August 2013.

3 95. DCAA approved the new FPRA rates later in August 2013.

4 96. On September 16, 2013, ManTech increased the GCO Fringe and G&A
5 rates, retroactively from January 1, 2013, which increased invoiced costs to TACOM
6 in the amounts of \$3,993,574 (GCO Fringe) and \$1,943,108 (G&A) through
7 September 6, 2013.

8 97. Retroactive indirect rate cost increases may be deemed allowable, if
9 properly incurred and reported.

10 98. But ManTech made these retroactive rate revisions and revised its Cost
11 Accounting Standards (CAS) Disclosure Statement in an effort to inappropriately
12 comingle the increased GCO and IS cost centers, allowing ManTech to shift more
13 incurred costs from TSG-wide contracts based in the IS cost center to the U.S.M.C.
14 Fixed Price Contract and the Cost Plus Fixed Fee (CPFF) TACOM CLSS MRAP
15 contract.

16 99. ManTech will utilize the new set of 2013 FRPA rates to invoice GCO
17 costs through the remainder of 2013.

18 100. On March 15, 2013, ManTech invoiced the Government \$928,345 for
19 variance accrued during 2012.

1 101. As of September 6, 2013, ManTech has defrauded the U.S. Government
2 via GCO Fringe variance rates a total of \$4,921,919, with a projected sum of
3 \$5,922,813.37 by December 31, 2013.
4

5 102. ManTech has invoiced retrospective G&A rates from the August 2013
6 FPRA as a distinct and separate \$1,943,108, bringing the total current and projected
7 damages through December 31, 2013 to \$7,865,921.37.
8

9 103. Prior to submission of October 2013's invoice, ManTech collapsed the
10 GCO cost center and has now invoiced the TACOM MRAP CLSS contract with
11 2013 IS rates - fringe, G&A, MH, and OH.
12

13 104. This substantially increases the post-award false claims submitted by
14 ManTech to \$18,598,042, representing invoiced costs increases from January 1, 2013
15 through November 8, 2013.
16

17 105. This unilateral action by ManTech violates FAR 30.401, Consistency in
18 Estimating, Accumulating, and Reporting Costs, and FAR 30.402, Consistency in
19 Allocating Costs Incurred for the Same Purpose, in effect on the date of award of the
20 contract.
21

22 106. The \$18,598,042 in false claims by ManTech is in addition to the more
23 than \$12 million in costs that ManTech has begun to charge as "true up" fringe to
24 offset its fraudulent underbidding.
25
26
27
28

1 107. ManTech knowingly, intentionally, and repeatedly made false
2 statements and false claims to the U.S. Government in a coordinated effort to recover
3 costs which were underpriced on the CLSS MRAP contract.
4

5 108. ManTech attempted to mask these additional indirect cost variances as
6 appropriate cost variances.
7

8 109. ManTech has repeatedly falsely stated in letters and emails to the U.S.
9 Army TACOM procurement office and DCAA that the indirect rate increases were
10 caused by the Government's actions, specifically the U.S. Army's request after
11 contract award in April 2013 for the de-obligation of funds tied to the Afghanistan
12 drawdown of forces and related support services.
13
14

15 110. ManTech deliberately did not fully or adequately address the U.S.
16 Government's requests for cost information.
17

18 111. As a part of ManTech's proposal for the CLSS MRAP contract,
19 ManTech certified in its K-9 and K-10 Cost Accounting Standards (CAS)
20 Certifications that it would adhere to all GCO cost accounting practices and contract
21 award would not "result in a required or unilateral change in cost accounting
22 practice."
23
24

25 112. But in December 2012, ManTech submitted a revised GCO CAS
26 Disclosure Statement in which it unilaterally changed the GCO cost accounting
27 practice.
28

1 113. ManTech appropriately submitted the CAS Disclosure Statement to
2 DCAA and DCMA, but chose not to disclose the cost impact to the U.S. Army
3 TACOM Contracting Officer.
4

5 114. ManTech has for years, according to its CAS Disclosure Statements,
6 grouped OCONUS and CONUS direct labor cost and fringe cost together.
7

8 115. But for the CLSS MRAP proposal, ManTech created a new GCO cost
9 center, which separated the direct labor cost from the fringe cost.
10

11 116. This cost accounting change was disclosed via a revised CAS Disclosure
12 Statement.
13

14 117. For ManTech's PTW strategy, it needed the lowest labor rates feasible
15 for its proposal and wanted to artificially drive down its fringe rate to 23.8%.
16

17 118. In 2012, after the contract award, ManTech submitted a revised GCO
18 CAS Disclosure Statement that merged the new GCO cost center with the IS cost
19 center and created new increased FPRA rates, which increased the GCO fringe rate to
20 30%.
21

22 119. This was not disclosed to the TACOM Contracting Officer as required
23 by the Federal Acquisition Regulation, nor reviewed or approved by DCAA.
24

25 120. This fringe rate increase is not properly or reasonably distributed in
26 proportion to the benefits received, especially when the fringe rate for the GCO
27
28

1 ManTech CLSS MRAP contract remained virtually unchanged at 30%, while all
2 other cost centers fringe rates were reduced by 5%.

3
4 121. FAR 31.203(e) provided that “. . . Contractors must notify the
5 Contracting Officer (CO) and the cognizant DCAA auditor of planned changes prior
6 to implementation. Contractors should consider pursuing an advance agreement with
7 the CO when changing allocation methods.”

8
9 **ManTech retaliated against the Codys because they protested ManTech’s**
10 **fraudulent underbidding and false claims.**

11 **a. After Kevin Cody protested ManTech’s actions, ManTech management**
12 **circulated false rumors that he planned to resign.**

13
14 122. Since November 2012, ManTech management has circulated false
15 rumors that Kevin Cody planned to resign from ManTech.

16
17 123. These rumors began soon after Kevin Cody complained about
18 ManTech’s fraudulent underbidding on the contract and raised concerns about
19 associated violations of internal financial controls and accounting principles during
20 the MRAP FOV CLSS proposal and bidding process.

21
22 124. In 2012, as detailed above, Kevin Cody made several inquiries and
23 complaints about ManTech’s proposal on the MRAP FOV CLSS contract.

24
25 125. Kevin Cody’s supervisors were familiar with each area of concern, as
26 Kevin Cody diligently made his concerns known both prior to proposal and after
27 contract award.
28

1 126. During the proposal process, Kevin Cody said he was concerned that
2 ManTech had failed to adequately increase the premium fringe rate, with the result
3 that millions of dollars that should have been included in the proposal were not
4 included.
5

6 127. Kevin Cody expressed his belief that ManTech was aware that the
7 premium was 100% higher than the bid proposal.
8

9 128. Kevin Cody expressed his belief that DL (Direct Labor) rates were too
10 low in the proposal, because the DL rates were based on greening efforts prior to
11 proposal and award.
12

13 129. Kevin Cody expressed his concern that the costs proposed to cover
14 indirect personnel were insufficient, because such costs only showed 14 personnel in
15 the Personnel Management Office (PMO) when there were in fact 60.
16

17 130. In February 2013, Kevin Cody also told ManTech management that his
18 concerns about the fraudulent underbidding also made him concerned that
19 ManTech's SEC-required internal financial controls had failed, and this failure of
20 internal controls could harm ManTech's shareholders.
21

22 131. ManTech leadership initiated false rumors that Kevin Cody planned to
23 resign, and did so because he had expressed his concerns about the fraudulent
24 underbidding and the associated failures of ManTech's internal financial controls and
25 internal accounting procedures.
26
27
28

1 **b. After Muge Cody protested ManTech's actions, ManTech management**
2 **circulated false rumors that she planned to resign.**

3 132. Since late 2012, ManTech management has circulated false rumors that
4 Muge Cody planned to resign from ManTech.

5
6 133. These rumors began soon after Muge Cody complained about
7 ManTech's fraudulent underbidding on the contract and raised concerns about
8 associated violations of internal financial controls and accounting principles during
9 the MRAP FOV CLSS proposal and bidding process.

10
11 134. Muge Cody frequently expressed her concerns to her supervisors about
12 ManTech's ability to carry true labor costs and fringe costs on the contract.

13
14 135. Muge Cody expressed her concern that ManTech's proposed costs to
15 cover indirect personnel were insufficient, because such costs only showed 14
16 personnel in PMO when there were 60.

17
18 136. In February 2013, Muge Cody also told ManTech management that her
19 concerns about the fraudulent underbidding also made her concerned that ManTech's
20 SEC-required internal financial controls had failed, and this failure of internal
21 controls could harm ManTech's shareholders.

22
23
24 137. ManTech leadership initiated rumors false rumors that Muge Cody
25 planned to resign, and did so because she had expressed her concerns about the
26 fraudulent underbidding and the associated failures of ManTech's internal financial
27 controls and internal accounting procedures.
28

1 **c. ManTech moved Muge Cody's division away from Kevin Cody's area of**
2 **responsibility following the Codys' protected activity, significantly**
3 **diminishing Kevin Cody's responsibilities.**

4 138. Following the Codys' complaints regarding ManTech's fraudulent
5 underbidding and its failed internal financial controls, ManTech moved Muge Cody's
6 division under the supervision of Senior Vice President and Program Executive
7 Michael Brogan.
8

9 139. As a result of this move, Kevin Cody no longer managed the MRAP
10 FOV contract, and ManTech had significantly diminished his responsibilities.
11

12 140. Kevin Cody asked Lou Addeo, the TSG Chief Operating Officer and
13 President, to explain the reason for Kevin Cody's diminished responsibilities.
14

15 141. Addeo said that it was inappropriate for Kevin Cody to manage his wife,
16 Muge Cody.
17

18 142. Kevin Cody responded that he and Muge Cody had been married for
19 over six years, their relationship had never caused any performance issues, and Muge
20 Cody had always worked under him as they grew the MRAP FOV business.
21

22 143. ManTech reassigned Muge Cody and diminished Kevin Cody's
23 responsibilities as retaliation for their previous expressions of concern about
24 ManTech's fraudulent underbidding and its failed internal financial controls.
25
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1 **d. ManTech retaliated against Muge Cody by excluding her from important**
2 **emails related to the MRAP CLSS program, thus diminishing her**
3 **responsibilities; and ManTech further reduced her duties after she**
4 **complained about the exclusion.**

5 144. Following Muge Cody's reassignment away from Kevin Cody on
6 December 19, 2012, Muge Cody fell under the supervision of Program Executive
7 Michael Brogan.

8 145. Nate Webster was hired as Muge Cody's deputy, effective January 28,
9 2013, although ManTech told Webster to report directly to Brogan.

10 146. After Muge Cody's retaliatory reassignment to Brogan, Brogan
11 repeatedly excluded Muge Cody from important emails regarding business
12 operations, while including Muge Cody's deputy, Webster.

13 147. Muge Cody complained to Human Resources about the retaliatory
14 exclusion and met with HR representatives to attempt to resolve the issue.

15 148. Despite Muge Cody's repeated complaint to her Human Resources
16 representatives, ManTech continues to exclude her from meetings and business
17 decisions, and has deliberately not provided her with financial documents she needs
18 to effectively perform her job functions.

19 149. Brogan's exclusion of Muge Cody from important emails regarding
20 business operations is retaliation for her previous expressions of concern about
21 ManTech's fraudulent underbidding and its failed internal financial controls.
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1 150. Since complaining about her exclusion from important decisions
2 regarding her proper business functions, Muge Cody's input has been summarily
3 dismissed by Brogan, Bonnie Cook, and Sandra Cogan, another ManTech manager.
4

5 151. Muge Cody responded to the false accusations by again complaining of
6 retaliation to her Human Resources representative, reiterating that ManTech had
7 intentionally underbid the contract, and that the issues for which she was being
8 blamed stemmed from that fraudulent underbidding.
9

10 152. The continued harassment of Muge Cody by ManTech's Business
11 Operations Unit management is retaliation for her expressions of concern regarding
12 ManTech's fraudulent underbidding and its failed internal financial controls, and for
13 her complaints about prior retaliation.
14
15

16 153. On June 26, 2013, Muge Cody met with Dan Keefe, the newly promoted
17 TSG COO, regarding the retaliation.
18

19 154. Keefe delivered a written statement in which he summarily dismissed all
20 complaints filed by Muge Cody to HR; he did not permit any discussion of the
21 complaints.
22

23 155. Following the June 26, 2013 meeting, Muge Cody again stated in
24 writing that ManTech had deliberately underbid the contract.
25
26
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1 156. Following the June 26, 2013 meeting, Muge Cody again stated in
2 writing that ManTech had retaliated against her for raising issues regarding
3 ManTech's failed internal financial controls.
4

5 157. Following the June 26, 2013 meeting, Muge Cody again said that since
6 her forced reassignment, Brogan and Cook had diminished her duties.
7

8 158. Prior to the June 26, 2013 meeting, Muge Cody again said that she had
9 been bullied and harassed by managers in the Business Operation Unit because she
10 had expressed her concerns about ManTech's underbidding.
11

12 159. During the June 26, 2013 meeting, Keefe responded by falsely accusing
13 Muge Cody of bullying and harassment.
14

15 **e. ManTech dismissed Kevin Cody's reports of retaliation.**

16 160. On June 26, 2013, Kevin Cody met with Keefe, the newly promoted
17 TSG COO, to discuss the retaliation Kevin Cody had suffered since disclosing
18 ManTech's fraudulent underbidding.
19

20 161. Keefe delivered a written statement in which he summarily dismissed all
21 complaints filed by Kevin Cody to HR; he did not permit any discussion of the
22 complaints.
23

24 162. Following the June 26, 2013 meeting, Kevin Cody again stated that
25 ManTech had deliberately underbid the contract.
26
27
28

1 163. Following the June 26, 2013 meeting, Kevin Cody again stated that
2 ManTech had retaliated against him for reporting ManTech's failed internal controls
3 and its underbidding.
4

5 164. During the June 26, 2013 meeting, Keefe claimed that neither Kevin
6 Cody nor Muge Cody had complained about ManTech's internal controls.
7

8 165. Kevin Cody reiterated that he had complained about internal controls,
9 and he providing emails outlining his and Muge Cody's previous expressions of
10 concern.
11

12 166. Following the June 26, 2013 meeting, Kevin Cody again said that
13 ManTech had retaliated against him by demoting him on December 19, 2012.
14

15 **f. In October 2013, ManTech further diminished Kevin Cody's duties.**

16 167. On October 9, 2013, Kevin Cody learned that ManTech planned to
17 consolidate business units, moving and consolidating SSILOG into an organization
18 under the direction of Rick Simis.
19

20 168. Keefe further explained that the change was necessary because Kevin
21 Cody's business unit was currently valued at only \$10 million per year.
22

23 169. Kevin Cody's business unit was substantially larger than \$10 million per
24 year, but it had been significantly reduced by ManTech's earlier retaliation on
25 December 19, 2012 when ManTech stripped Kevin Cody's unit of the MRAP
26 business.
27
28

1 170. By the October 9, 2013 reorganization, ManTech has further diminished
2 Kevin Cody's duties, and reduced Kevin Cody's reputation in his field.

3
4 171. ManTech further diminished Kevin Cody's responsibilities on October
5 9, 2013 in retaliation for his expressions of concern regarding ManTech's fraudulent
6 underbidding and its failed internal financial controls, and for his complaints about
7 prior retaliation.
8

9
10 **Count I: False Claims Act Violations**
11 **31 U.S.C. § 3729(a)(1) Against**
12 **Defendant**

13 172. Kevin Cody and Muge Cody re-allege and incorporate the allegations set
14 forth above as though fully alleged herein.
15

16 173. ManTech knowingly caused to be presented to the United States
17 Government false or fraudulent claims for payment or approval under contract
18 W56HZV-12-C-0127 (MRAP CLSS or "the contract").
19

20 174. ManTech knowingly and fraudulently induced the United States
21 Government to award ManTech the MRAP contract, by knowingly and recklessly
22 providing inaccurate cost and pricing information during the proposal period, in
23 violation of FAR 30.201-3 *et seq.*
24

25 175. ManTech knowingly and fraudulently induced the United States
26 Government to award ManTech the MRAP contract, by failing to apply Haz/Iso pay
27 to direct labor costs, and instead placing this cost center in the fringe benefit
28

1 category, in violation of ManTech's Cost Accounting Standards Disclosure
2 Statements.

3
4 176. ManTech knowingly and fraudulently induced the United States
5 Government to award ManTech the MRAP contract, by falsely underfunding the
6 incumbent employee compensation, by adopting an average Direct Labor (DL) rate
7 for the bridge contract and applying this forward to the competitive proposal; and
8 ManTech did so knowing the bid proposal contained a changed Haz/Iso calculation
9 from all hours worked for the 84 hours work week, to only 40 hours of funding per
10 week.
11

12
13 177. ManTech's GCO cost segment, within the TSG, knowingly and
14 fraudulently manipulated the Fringe Rates for the MRAP CLSS proposal submitted
15 by ManTech in September 2011, and subsequently revised pursuant to numerous
16 Evaluation Notice Discussions (ENDs) with the U.S. government, in order to win the
17 resultant contract.
18

19
20 178. ManTech knowingly and falsely depressed their Fringe Rate from an
21 expected 60% to 47% as a part of ManTech's Price to Win (PTW) strategy for the
22 MRAP CLSS contract.
23

24
25 179. ManTech developed this strategy to lower its labor rates for professional
26 services and reduce its fringe costs by over \$12 million in order to win the new
27
28

1 contract, by not including all of the Hazardous and Isolation (Haz/Iso) pay as planned
2 Fringe expenses.

3
4 180. After the award of the MRAP CLSS contract, ManTech knowingly and
5 falsely reported the intentionally depressed Fringe Rate overages, pursuant to the
6 actual costs incurred on the contracts, as unplanned increases in the Fringe rates via
7 Variance Rate Revenue charges, which the U.S. Government paid.

8
9 181. For just two months, December 2012 and February 2013, the total
10 Variance Revenue charges falsely billed to the government were \$3,180,632.63.

11
12 182. All of these costs and more should have been included by ManTech in
13 the original proposal and the resultant MRAP CLSS contract.

14
15 183. During the period of January 2013 through September 2013, ManTech
16 knowingly made several false statements and submitted nine (9) fraudulent invoices
17 or false claims totally about \$6 million, in order to inappropriately recover indirect
18 cost shortfalls, due to its earlier fraudulent underpricing on the MRAP CLSS
19 proposal to win the contract.

20
21
22 184. In order to recoup the 44 hours of Haz/Iso pay that ManTech had failed
23 to request funds for in April 2012, ManTech knowingly caused to be presented to the
24 United States Government false or fraudulent claims for payment or approval, by
25 billing the U.S. Government Variance Rate charges to compensate for the *predictable*
26 budget shortfall.
27
28

1 185. ManTech knowingly caused to be presented to the United States
2 Government false or fraudulent claims for payment or approval on March 15, 2013,
3 by fraudulently charging \$934,875.11 in Variance Rate charges for the period
4 November 5, 2012, through December 31, 2012, to compensate for GCO fringe that
5 was deliberately excluded from the initial bid of the contract.
6
7

8 186. ManTech knowingly caused to be presented to the United States
9 Government false or fraudulent claims for payment or approval on September 16,
10 2013, by fraudulently charging \$4,921,919 in GCO Fringe Variance Rate charges for
11 the period January 1, 2013, through September 6, 2014, to compensate for GCO
12 fringe which was deliberately excluded from the initial bid of the contract.
13
14

15 187. The projected sum of fraudulent claims for payment presented to the
16 United States Government, to compensate for GCO fringe which was deliberately
17 excluded from the initial bid of the contract, will be \$5,922,813.37 by December 31,
18 2013.
19
20

21 188. ManTech knowingly caused to be presented to the United States
22 Government false or fraudulent claims for payment or approval on September 16,
23 2013, by fraudulently invoicing an additional \$1,943,108 in retrospective G&A rates
24 for the period January 1, 2013, through September 6, 2013, in order to compensate
25 for G&A funds which was deliberately excluded from the initial bid of the contract.
26
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1 189. ManTech knowingly caused to be presented to the United States
2 Government false or fraudulent claims for payment by invoicing retroactive G&A
3 rates as a distinct and separate \$1,943,108, thus bringing the total current and
4 projected damages through December 31, 2013 to \$7,865,921.37, in order to
5 compensate for GCO Fringe and G&A funds which ManTech deliberately excluded
6 from the initial bid of the contract.
7

9
10 **Count II: False Claims Act Violations**
11 **31 U.S.C. § 3730(h) Against**
12 **Defendant**

13 190. Kevin Cody and Muge Cody re-allege and incorporate the allegations set
14 forth above as though fully alleged herein.

15 191. ManTech cannot retaliate against an employee who engages in protected
16 conduct under the False Claims Act, 31 U.S.C. § 3730(h), by taking lawful actions in
17 furtherance of an FCA action, including investigation for, testimony for, or assistance
18 in an action filed under the FCA.
19

20 192. An employee has engaged in protected conduct when litigation under the
21 False Claims Act is a distinct possibility, when the conduct reasonably could lead to a
22 viable FCA action, or when litigation is a reasonable possibility.
23

24 193. An employee need not actually file a *qui tam* suit or even know about
25 the protections of section 3730(h) to qualify for protection under the retaliation
26 provision.
27
28

1 194. An employee who characterizes the employer's conduct as illegal or
2 fraudulent, or recommends that legal counsel become involved, engages in protected
3 conduct.
4

5 195. As set forth above, and in connection with the foregoing scheme,
6 ManTech conspired to get fraudulently-induced claims paid or approved by the U.S.
7 Government, in violation of the False Claims Act.
8

9 196. Kevin Cody and Muge Cody are both "employees," and ManTech is an
10 "employer," as those terms are defined by the False Claims Act.
11

12 197. ManTech unlawfully discriminated against Kevin Cody and Muge Cody,
13 as a result of the Codys performing lawful acts to stop one or more violations of the
14 False Claims Act, including reporting to ManTech's leadership the scheme by
15 ManTech to fraudulently induce, through underbidding, the U.S. Government to
16 award Mantech the MRAP CLSS contract; and to then disguise its underbidding by
17 submitting false claims for so-called "variances."
18
19

20 198. Kevin Cody and Muge Cody, in good faith, believed that the
21 underbidding they discovered and reported could have led to violations of the False
22 Claims Act.
23
24

25 199. Kevin Cody and Muge Cody took lawful actions in furtherance of an
26 FCA action by investigating the underbidding and warning ManTech of the
27 consequences of the underbidding.
28

1 200. A reasonable employee in the same or similar circumstances as Kevin
2 Cody and Muge Cody might believe that ManTech was committing fraud against the
3 U.S. Government.
4

5 201. ManTech unlawfully retaliated against Kevin Cody for his lawful acts to
6 stop one or more violations of the False Claims Act by significantly diminishing his
7 duties and responsibilities, and harming his professional reputation.
8

9 202. ManTech unlawfully retaliated against Muge Cody for her lawful acts to
10 stop one or more violations of the False Claims Act by significantly diminishing her
11 duties and responsibilities, and harming her professional reputation.
12

13 203. ManTech's stated reasons for its actions are pretext for retaliation.
14

15 204. To redress the harms Kevin Cody and Muge Cody have suffered as a
16 result of the acts and conduct of ManTech in violation of 31 U.S.C. § 3730(h), Kevin
17 Cody and Muge Cody are each entitled to damages including two times the amount
18 of back pay, interest on back pay, and compensation for any special damages,
19 including emotional distress, and any other damages available by law including
20 litigation costs and reasonable attorneys' fees.
21
22

23 **Count III: Violations of the Dodd-Frank**
24 **Wall Street Reform and Consumer Protection Act of 2010**
25 **Section 922, 15 U.S.C. § 78u-6(h) Against Defendant**

26 205. Kevin Cody and Muge Cody re-allege and incorporate the allegations set
27 forth above as though fully alleged herein.
28

1 206. ManTech is an “employer” as that term is defined by the Dodd–Frank
2 Wall Street Reform and Consumer Protection Act of 2010.

3 207. Kevin Cody and Muge Cody both made disclosures to ManTech that are
4 protected under the Sarbanes-Oxley Act of 2002, and are thus protected under
5 Section 922 of Dodd-Frank.
6

7 208. Those disclosures consist of statements by Kevin Cody and Muge Cody
8 to ManTech’s leadership that ManTech’s underbidding on the contract resulted from
9 failures of ManTech’s SEC-required internal financial controls, and this failure of
10 internal controls could harm ManTech’s shareholders.
11

12 209. As a result of those disclosures, Kevin Cody and Muge Cody are
13 protected from retaliation by ManTech under Section 922 of Dodd-Frank.
14

15 210. ManTech unlawfully retaliated against Kevin Cody, in violation of
16 Dodd-Frank, for his protected disclosures by significantly diminishing his duties and
17 responsibilities, and harming his professional reputation.
18

19 211. ManTech unlawfully retaliated against Muge Cody, in violation of
20 Dodd-Frank, for her protected disclosures by significantly diminishing her duties and
21 responsibilities, and harming her professional reputation.
22

23 212. ManTech’s stated reasons for its actions are pretext for retaliation.
24

25 213. To redress the harms Kevin Cody and Muge Cody have suffered as a
26 result of the acts and conduct of ManTech in violation of Section 922 of Dodd-Frank,
27
28

1 Kevin Cody and Muge Cody are each entitled to damages including two times the
2 amount of back pay, interest on back pay, and compensation for any special damages,
3 including emotional distress, and any other damages available by law including
4 litigation costs and reasonable attorneys' fees.
5

6
7 **PRAYER FOR RELIEF**

8 WHEREFORE, the Relators, acting on behalf of and in the name of the United
9 States of America, and on his and her own behalf, pray that judgment be entered
10 against Defendant for violation of the False Claims Act and the Dodd–Frank Wall
11 Street Reform and Consumer Protection Act of 2010 as follows:
12


- 13 1. In favor of the United States against Defendant for treble damages to the
14 Federal Government from the submission of false claims, and the maximum
15 civil penalties for each violation of the False Claims Act;
16
- 17 2. In favor of the Relators for the maximum amount pursuant to 31 U.S.C. §
18 3730(h) to include reasonable expenses, attorney fees, and costs incurred by
19 the Relators;
20
- 21 3. For all costs of the False Claims Act civil action; and
22
- 23 4. In favor of the Relators and the United States for further relief as this court
24 deems just and equitable; and
25
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- 1 5. Economic damages for lost wages and benefits, including two times the
2 amount of back pay, interest on the back pay, and compensation for any
3 special damages sustained as a result of the retaliation and reprisal;
4
- 5 6. Compensatory (non-economic) damages, including but not limited to
6 damages for emotional distress and loss of reputation;
7
- 8 7. Punitive damages to be determined at trial to punish ManTech for malicious
9 acts of retaliation and to deter it from similar retaliatory conduct toward
10 other employees;
11
- 12 8. Injunctive or equitable relief, as may be appropriate, to prevent further harm
13 to others and the public caused by ManTech's retaliation against
14 whistleblowers;
15
- 16 9. Reasonable litigation costs, expert fees, and reasonable attorneys' fees; and
17
- 18 10. Any other such relief that the Court may deem just and equitable.
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1 Respectfully submitted,
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3
4 By:


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15 *Counsel for the Relators*

16
17
18
19 Dated: December 4, 2013.
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CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing was served
via UPS, on this 9th day of December 2013, upon:

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